

## ESF 13: Public Safety and Security

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### Primary Agency

Pacific County Sheriff's Office (PCSO)  
Washington State Patrol (WSP)

### Support Agencies

Pacific County Emergency Management Agency (PCEMA)  
Municipal Law Enforcement Agencies  
Pacific Transit System  
Pacific County Fire Agencies  
Departments of Public Works (DPW)  
School Districts  
Volunteer Organizations

## I. Introduction

### A. Purpose

1. To provide for the effective coordination of law enforcement operations within Pacific County in the event of an emergency/disaster.
2. To provide support for local and state law enforcement operations.
3. To utilize local law enforcement communication resources to support emergency operations.
4. To provide for the coordinated emergency response in respect to the populations in or from an area of high risk in the event of a threatening hazard.

### B. Scope

1. This ESF addresses public safety and security for emergency activities including emergency response operations and the mobilization of buses, vans, and aircraft as necessary for relief services and supplies; and the authorization, direction, routing, and relocation of people from their homes, schools, and places of business including special needs and elderly people.

### C. Policies

1. Under emergency/disaster conditions, emergency response activities are the responsibility of the local law enforcement agency within each jurisdiction. In

unincorporated Pacific County, the Sheriff will exercise law enforcement authority (RCW 36.20).

2. Emergency response units will remain under the command of their parent agency but will operate in disasters during response and recovery under the direction and control of the Pacific County Incident Commander.
3. The Pacific County Sheriff's Office is a signatory to the Regional Cooperative Agreement to Provide Law Enforcement Mutual Aid and Mobilization Between the Counties of Grays Harbor, Thurston, Mason, Pacific and Lewis County and, when demand for law enforcement services within Pacific County exceeds the department's ability to respond in a timely manner, may invoke and operate under the guidelines provided therein in order to fulfill the obligations to the citizens.
4. Pacific County Sheriff's Office, Washington State Patrol, and Municipal Police will coordinate routing of emergency traffic.
5. In accordance with RCW 38.52.110 (1), in responding to a disaster, the Board of County Commissioners are directed to utilize the services, equipment, supplies and facilities of existing departments, offices, and agencies of the state, political subdivisions, and all other municipal corporations thereof, including but not limited to, districts and quasi municipal corporations organized under the laws of the State of Washington to the maximum extent practicable. The officers and personnel of all such departments, offices, and agencies may be directed to cooperate with and extend such services and facilities upon request notwithstanding any other provision of law.

## **II. Situations and Assumptions**

### **A. Assumptions**

1. General emergency response problems are compounded by disaster-related community disruption.
2. The capabilities of local emergency response agencies may be strained or exceeded. Supplemental assistance may be requested through local and state emergency management channels.
3. Pre-event evacuation of large geographic areas may be required. Residents may be encouraged to evacuate by private vehicle.
4. Some of the population may not follow instructions.

## **III. Concept of Operations**

- A. In time of an emergency/disaster, emergency response agencies shall be called upon to perform a wide range of functions, including, but not limited to: warning and evacuation; search and rescue; emergency transportation; emergency

- communications; control of disaster site access; looting control; crowd control; emergency traffic control; and damage assessment.
- B. Emergency response agencies presently available for emergency operations in Pacific County consist of:
1. Pacific County Sheriff's Office and Reserves
  2. Long Beach, Raymond, and South Bend Police Departments
  3. Tribal Police (Shoalwater)
  4. Washington State Patrol – Naselle Detachment
  5. Pacific County Fire Agencies
  6. Departments of Public Works
  7. School Districts
  8. Pacific Transit System
- C. Emergency response agencies, have two-way radio communication links between respective mobile units and the county EOC. This becomes a valuable resource during a disaster situation. (See ESF #2 Communications.)
- D. If an emergency occurs within unincorporated Pacific County, the Pacific County Sheriff's Office will exercise overall authority for law enforcement activities and responsibilities.
- E. Emergency response units, with the use of their sirens and public address systems, may be used to disseminate warning and emergency information.
- F. The Washington State Patrol may provide a representative to the Pacific County EOC to assist in coordination of disaster law enforcement activities between local, district, and state law enforcement agencies, if available.
- G. The Board of County Commissioners and/or City Mayors, the County Sheriff, or the Pacific County Emergency Management Agency (PCEMA) Director will issue a recommendation for large-scale pre-disaster (i.e. coastal) evacuation. The EOC will direct and control the evacuation coordinating the implementation of the Pacific County All Hazard Evacuation Plan.
- H. The relocation of people from their homes, schools, and places of business is inter- and intra-jurisdictional, with no one person or agency having the authority and responsibility for carrying out an evacuation. However, coordination of the

emergency relocation of the population in Pacific County from a risk area will be through the PCEMA and the EOC.

- I. The Incident Commander will direct and coordinate the movement of people on the county road system and will support state government with crowd and traffic control on city streets, federal highways, and state roads, as resources and availability permits.
- J. Emergency response agencies may give emergency-related warning and instruction with door-to-door contacts, mobile sirens, and public address systems.
- K. The Public Information Officer will coordinate emergency response instructions and information for the public through the media.

#### **IV. Organization**

The Pacific County EOC operates under principles of the Incident Command System and the National Incident Management System. ESF 13, Public Safety and Security will be incorporated into the Operations Section of the EOC upon activation, providing direction and support to emergency response field units upon request.

#### **V. Actions**

##### **A. Initial**

1. Coordinate ESF 13 within the Operations Section of the Pacific County EOC and/or at other locations as required.
2. Coordinate needs and response actions with each public safety agency.
3. Establish and maintain of a system to support on-scene direction/control and coordination with the State EOC or other coordination entities as appropriate.
4. Utilize evacuation, deployment, or demobilization routes to the extent possible.
5. Coordinate with support agencies to develop, prioritize, and implement strategies for the initial response to EOC requests. Emergency Medical Services may provide transportation for medically critical or other special needs persons.
6. Establish communications with appropriate field personnel to ensure readiness for timely response.
7. Maintain situational awareness regarding public safety support for threatened and/or impacted areas to determine post-event effect on emergency services.

8. Monitor and direct public safety resources and response activities to include pre-positioning for response/relocation due to the potential impact(s) of the emergency situation.
  9. Participate in EOC briefings, development of Incident Action Plans, and Situation Reports, and meetings.
  10. Coordinate with support agencies, as needed, to support emergency activities.
  11. Obtain other resources through state or regional Mutual Aid and Assistance Agreements.
  12. Upon request, coordinate all resources into the affected areas from designated staging areas.
  13. Relay all emergency traffic conditions/regulations to all affected personnel.
  14. Report to the EOC any traffic control signs/signals needed at locations for general navigation through and around the disaster area.
  15. Coordinate with ESF 3 (Public Works and Engineering) for equipment and manpower required to clear roads.
- B. Continuing
- 1 .Preparation
    - a. Conduct planning with ESF 13 support agencies and other emergency support functions to refine law enforcement operations
    - b. Develop and refine procedures for rapid impact assessment per field surveys
    - c. Conduct training and exercises for Emergency Operations Center (EOC) and law enforcement response team members
    - d. Prepare and maintain emergency operating procedures, resource inventories, personnel rosters and resource mobilization information necessary for implementation of the responsibilities of the lead agency
    - e. Ensure primary agency personnel are trained in their responsibilities and duties
    - f. Develop and implement emergency response and law enforcement strategies
    - g. As and when possible present training related to emergency response for ESF 13 personnel. Maintain liaison with support agencies

- h. Be familiar with analyses of critical facilities and make recommendations to improve the physical security
- i. Participating in All Hazards exercises within Homeland Security Region 3, involving ESF 13

## 2. MITIGATION

- a. Encourage all agencies who may own/operate critical facilities to develop a FEMA approved all hazard mitigation plan.
- b. Provide personnel with the opportunities to participate in activities designed to reduce or minimize the impact of future disasters

## 3. RESPONSE

- a. If requested, the Pacific County EOC will activate in support of public safety and security.
- b. The Homeland Security Region 3 Incident Management Team 3 may be requested in support public safety and security
- c. Coordinate operations at the ESF 13 position in the EOC and/or at other locations as required
- d. Coordinate needs and response actions with each emergency response agency.
- e. Establish and maintain a system to support on-scene direction/control and coordination with the local EOC, State EOC, or other coordination entities as appropriate
- f. Establish mutual aid procedures for emergency response agencies, interoperable communications and others as appropriate
- g. Coordinate resource management and logistical support
- h. Monitor and direct emergency response resources and activities to include pre-positioning for response/relocation due to the potential impact(s) of the emergency situation
- i. Participate in EOC briefings and development of Incident Action Plans and Situation Reports. Coordinate with support agencies, as needed, to support emergency activities
- j. Obtain other resources through the Statewide Emergency Management Mutual Aid and Assistance Agreement and/or the local Mutual Aid Agreements
- k. Coordinate distribution of resources into the affected areas from designated staging areas

1. Coordinate with other jurisdictions' ESFs or like function to obtain resources and facilitate an effective emergency response among all participating agencies. Volunteer organizations may be used as appropriate to assist in appropriate circumstances.

#### 4. RECOVERY

- a. Contact each emergency response agency for initial damage assessment of personnel, equipment and supplies
- b. Maintain documentation of all reported damage by emergency response agencies.

## **VI. Responsibilities**

### A. Primary Agencies:

#### 1. Sheriff's Office

- a. The Sheriff's Office will provide the following as resources allow:
- b. Notify the PCEMA Director of major emergencies. Notification of the County Commissioners will be at the discretion of the PCEMA Director.
- c. Coordinate ground and water search and rescue operations within Pacific County, in conjunction with the law enforcement agency within each respective political subdivision, and using paid, reserve, and volunteer personnel.
- d. Control traffic during and after an emergency/disaster and maintain access and egress routes.
- e. Maintain order in and around emergency/disaster scene; safeguard property in and around scene, and investigate crimes committed.
- f. Provide a representative to the County EOC as requested. Provide security for the EOC if necessary.
- g. Recommend the evacuation of endangered population. Inform the public of evacuation orders including, but not limited to: door-to-door notification of persons in an affected area and warning the public through the use of mobile public address systems. Provide security to evacuated property.
- h. Assist the coroner in necessary investigation, identification, recovery, and management of deceased persons.

- i. Maintain necessary mutual aid agreements with other jurisdictions for law enforcement services.
- j. Provide incident documentation, reports, and financial information.
- k. Direct and coordinate crowd and traffic control operations.
- l. Identify and establish evacuation routes.
- m. Direct and/or assist in the removal of stalled vehicles and equipment from evacuation routes.
- n. Direct and coordinate the movement and evacuation of institutionalized prisoners from the Pacific County Jail.
- o. Municipal Police will be responsible for control within their jurisdictions.
- p. Controlling re-entry to respective county areas as appropriate to the situation/circumstance.

2. Washington State Patrol

- a. Assist the local Emergency Management, County Sheriff, and Municipal Police in law enforcement operations.
- b. Coordinate and maintain liaison with the appropriate state departments, as identified in the *Washington State Comprehensive Emergency Management Plan*.
- c. Provide warning and communications support.

B. Support Agencies

1. Emergency Management

- a. Activate the EOC and issue emergency warning(s).
  - i. Provide the means for coordinating capabilities, resources, and assets necessary to alleviate disaster impacts on citizens and public entities caused by an emergency/disaster.
  - ii. Coordinate documentation of emergency activities and recovery of funds.
  - iii. Collect evacuation and people movement intelligence and provide advice to the Pacific County Emergency Management Council on the situation.
  - iv. Coordinate resources and information for shelter, evacuation routes, and transportation of people who lack private means.



- v. Coordinate with the Public Information Officer to keep the population advised of evacuation routes, conditions, changes, and plans through the use of radio, newspapers, and TV.
- 2. Municipal Law Enforcement Agencies
    - a. Provide law enforcement support as in mutual aid agreements.
    - b. Provide a decision-making representative to the Command Post or the EOC at the request of the Incident Commander or PCEMA Director.
    - c. Provide warning and communication support.
    - d. Support recovery operations as defined in Emergency Support Function 14 or as requested by the Pacific County EOC, to include:
    - e. Maintaining post emergency/disaster security patrols.
    - f. Controlling re-entry to respective municipalities as appropriate to the situation/circumstance.
    - g. Assisting in damage assessment activities.
  - 3. Fire Agencies
    - a. Assist with broadcasting the warning message and evacuation routes.
  - 4. Department(s) of Public Works
    - a. Assist in traffic control operations by providing signs and barricades.
    - b. Provide labor and equipment to keep evacuation routes clear of stalled vehicles and equipment.
    - c. Provide for the maintenance or repair of evacuation routes.
    - d. Through mutual aid and as resources are available, assists in crowd and traffic control by providing and placing signs and barricades.
  - 5. Pacific Transit

Coordinate the use of public and private mass transportation resources for the movement of people who lack transportation or have special needs i.e., the handicapped, elderly, and institutionalized persons.
  - 6. Public Information

Coordinate all public information and instructions and media relations as defined in ESF #15 External Affairs.

7. State Emergency Management

Serves as the central point of contact for local government requests for specific state and federal disaster resources and services.

8. Department of Transportation

Assist in traffic control in coordination with EOC and law enforcement.

## **VII. References**

- A. Pacific County Emergency Management Agency Activation Guide
- B. *Washington State Comprehensive Emergency Management Plan*
- C. *Regional Cooperative Agreement to Provide Law Enforcement Mutual Aid and Mobilization Between the Counties of Grays Harbor, Thurston, Pacific and Lewis County*
- D. Pacific County All Hazard Evacuation Plan
- E. Washington State Department of Transportation Disaster Plan
- F. Washington State Patrol Tsunami Evacuation Plan
- G. Pacific County and Pacific Transit Memorandum of Understanding.

## **VIII. Attachments**

- A. Attachment 1 – Warning/Evacuation Notification Instructions